

Message Text

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ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 CU-02 CIAE-00 PM-04 INR-07
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R 111049Z JUN 77
FM USMISSION NATO
TO SECSTATE WASHDC 4151
INFO AMEMBASSY BELGRADE
USMISSION GENEVA
ALL NATO CAPITALS

C O N F I D E N T I A L SECTION 01 OF 02 NATO 05139

BRUSSELS ALSO FOR USEEC

BELGRADE FOR CSCE DEL

E.O.11652: GDS
TAGS: CSCE, NATO
SUBJECT: FURTHER WORK ON CSCE BELGRADE PREPARATIONS

REF: (A) STATE 132824, (B) STATE 126756 (NOTAL), (C)
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4231 (NOTAL), (F) STATE 084818 (NOTAL)

SUMMARY: POLADS ON JUNE 9 HAD INITIAL DISCUSSION ON UK
PAPERS ON THEMES AND NEW PROPOSALS. UK EXPERT OUTLINED
SOME OF THE CONSIDERATIONS INVOLVED IN THE NEW PROPOSALS
PAPER. THERE WAS WIDESPREAD SUPPORT FOR THE IDEA THAT,
WHEN EXAMINING THE NEW PROPOSALS IN THE UK PAPER,
ALLIES SHOULD SCRUTINIZE THEM IN THE LIGHT OF POSSIBLE
ACCEPTABILITY AT BELGRADE AND OF USEFULNESS IN ADVANCING
IMPLEMENTATION. THERE WAS SOME SUPPORT FOR UK SUGGESTION
OF PREPARING ADDITIONAL BASKET III PAPERS AND, IN THIS
REGARD, US BACKGROUND PAPERS SHOULD PROVE USEFUL. POLADS
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WILL HAVE NEXT MEETING ON BELGRADE PREPARATIONS JUNE 23.
THERE WILL, IN ADDITION, BE OPPORTUNITIES TO HOLD FURTHER
EXCHANGES ON CSCE AT JUNE 14 AND 21 REGULAR POLADS
MEETINGS AND WE WOULD APPRECIATE RECEIVING PROMISED ADDI-
TIONAL GUIDANCE ON THEMES, NEW PROPOSALS, AND ON UK PAPER
ON THE CSCE PROCESS AFTER BELGRADE, WHEN AVAILABLE. END
SUMMARY.

1. POLADS HAD BRIEF EXCHANGE ON UK THEMES PAPER WHICH WAS PRAISED BY SEVERAL ALLIED REPS AS USEFUL CONTRIBUTION. DRAWING ON GUIDANCE IN PARA 3B OF REF A AND FROM REF B, WE INFORMED POLADS THAT US WOULD NOT SUBMIT SEPARATE THEMES PAPER, BUT WOULD CONTRIBUTE PROPOSALS FOR APPRAISAL STATEMENTS ON SPECIFIC SUBJECTS WHICH WEST WOULD WISH TO SEE INCLUDED IN DOCUMENT WHICH EMERGES FROM MAIN MEETING. CANADIAN REP INDICATED IN GENERAL TERMS HIS AUTHORITIES' VIEW THAT ALLIES SHOULD NOT MAINTAIN AN ARTIFICIAL DISTINCTION BETWEEN THEMES AND NEW PROPOSALS. CHAIRMAN (SOLESBY - UK) INDICATED THAT IT WOULD SUBMIT ITS OWN SUGGESTIONS FOR POSSIBLE THEMES IN THE HUMAN CONTACTS AREA.

2. IN ENSURING DISCUSSION OF UK DRAFT PAPER ON NEW PROPOSALS (REF C), WE REITERATED US VIEW THAT THE MAIN TASK AT THE MOMENT SHOULD BE TO EVALUATE EXISTING NEW PROPOSALS AND BOIL DOWN THE LIST TO A LIMITED NUMBER. NORWEGIAN AND DUTCH REPS RESPONDED THAT IT WAS STILL TOO EARLY TO SHORTEN THE POSSIBLE LIST OF NEW PROPOSALS. ITALIAN REP SUGGESTED THAT, AS THE ALLIES EXAMINE THE LIST OF POSSIBLE NEW PROPOSALS, THEY SHOULD KEEP TWO CRITERIA IN MIND: (A) POSSIBLE ACCEPTABILITY OF PROPOSAL AT BELGRADE; AND (B) THE DEGREE TO WHICH THE PROPOSAL ACTUALLY ADVANCES IMPLEMENTATION. US REP NOTED THAT THE UK PAPER ON NEW PROPOSALS, IN PARA 2C, PUTS THIS SAME THOUGHT VERY WELL AND THAT ALLIES MIGHT KEEP THESE TWO CRITERIA IN MIND IN THEIR WORK ON NEW PROPOSALS IN WEEKS AHEAD. CHAIRMAN COMMENTED THAT AS THESE DELIBERATIONS ADVANCE, CERTAIN TRENDS OF OPINION

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REGARDING WHICH ARE THE LIKELIEST NEW PROPOSALS MIGHT BECOME EVIDENT.

3. IN EXPLAINING THE UK PAPER, BRITISH EXPERT (GORDON) SAID THAT THE LIST OF NEW PROPOSALS WAS BASED ON THE ANNEX TO THE NATO REPORT TO MINISTERS ON PREPARATIONS FOR BELGRADE (C-M(77)29).

4. AS REGARDS POSSIBLE PROPOSALS IN THE HUMAN RIGHTS FIELD (1-3 OF LIST IN UK PAPER), GORDON SAID THAT THERE WERE CONSIDERABLE RESERVATIONS AMONG COUNTRIES OF THE NINE, WHICH FELT THAT IT WOULD BE INADVISABLE TO TABLE PROPOSALS THAT ONE KNEW IN ADVANCE WOULD BE UNACCEPTABLE AT BELGRADE. DRAWING ON REF F, US REP SAID THAT WE HAD SIMILAR CONCERNS.

5. AS REGARDS POSSIBLE PROPOSAL 4, GORDON SAID THAT THIS WAS AN FRG SUGGESTION. FRG REP COMMENTED THAT SOME OF THE SUGGESTIONS COVERED IN THE LIST OF PROPOSALS IN THE UK

PAPER MIGHT MORE EFFECTIVELY BE COVERED DURING THE REVIEW OF IMPLEMENTATION. TURKISH REP COMMENTED THAT CERTAIN OF THESE SUGGESTIONS MIGHT BE HANDLED IN BILATERAL CONTACTS WITH WP COUNTRIES. ON PROPOSAL 5, GORDON SAID THERE WAS WIDE SUPPORT AMONG THE NINE FOR THIS SUGGESTION. ON PROPOSAL 13, HE SAID THAT IN A CANVASSING OF UK POSTS IN EASTERN EUROPE, THIS SUGGESTION HAD BEEN ACCORDED THE HIGHEST PRIORITY AMONG POSSIBLE PROPOSALS. GORDON NOTED, HOWEVER, THAT THERE MIGHT BE PRACTICAL PROBLEMS INVOLVED, SUCH AS POSSIBLE CONFLICT WITH THE VIENNA CONVENTION ON

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DIPLOMATIC AND CONSULAR PRACTICES. IN FORMULATING PROPOSAL 13, THE UK HAD ALSO KEPT IN MIND THE PROBLEM OF POSSIBLE VIOLENT INTRUDERS INTO EMBASSY PREMISES AS WELL AS THE MATTER OF ASYLUM SEEKERS. BECAUSE SO MANY FACTORS WERE INVOLVED, GORDON CONTINUED, THIS PARTICULAR PROPOSAL WOULD REQUIRE DETAILED STUDY.

6. PROPOSALS 16 AND 20 HAVE BEEN WITHDRAWN.

7. POLADS AGREED THAT IT WOULD BE NECESSARY TO HOLD FURTHER AND MORE DETAILED EXCHANGES REGARDING UK NEW PROPOSALS PAPER.

8. AS REGARDS ADDITIONAL BASKET III PROPOSALS, SEVERAL ALLIED REPS THOUGHT IT WOULD BE USEFUL TO WORK ON SUCH MATERIAL IN THE LATE SUMMER. ALLIED REPS THOUGHT THAT US BACKGROUND PAPERS ON INDIVIDUAL BASKET III SUBJECTS WOULD

PROVE USEFUL.

9. POLADS AGREED THAT THEIR NEXT MEETING ON BELGRADE PREPARATIONS WOULD TAKE PLACE JUNE 23 BUT THAT, OF COURSE, CONTINUING EXCHANGES ON CSCE MATTERS WOULD TAKE PLACE AT CONFIDENTIAL

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REGULARLY SCHEDULED MEETINGS ON JUNE 14 AND 21.

10. COMMENT: WE BELIEVE IT WOULD BE USEFUL FOR US TO CIRCULATE ADDITIONAL VIEWS ON THEMES, NEW PROPOSALS, AND CSCE PROCESS AFTER BELGRADE IN ADVANCE OF JUNE 23 POLADS MEETING SO THAT ALLIES CAN STUDY US SUGGESTIONS AND HAVE OPPORTUNITY TO REACT TO THEM ON AN INSTRUCTED BASIS AT JUNE 23 MEETING. END COMMENT. STREATOR

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